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Wreck removal: A delicate issue...





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Ahh, this wreck type we are talking about





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Wreck removal within the German EEZ

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Wreck removal within the German EEZ

Applicable law:

- Nairobi International Convention on the Removal of Wrecks 2007 (WRC) in force since 14th April 2015
- Until now: 24 contracting states whose combined merchant flees constitute appx. 58,08 % of the gross tonnage of the world's merchant fleet
- Bahamas, Cyprus, Germany, Liberia, Malta, Panama,
 United Kingdom et al.
- Convention area: The member state's EEZ (art. 1 par. 1 WRC)

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Wreck removal within the German EEZ

Core Points of the WRC:

- Mainly related to a wreck that constitutes a hazard to navigation or marine environment
- Art. 1 par. 4 WRC: "'Wreck', following a maritime casualty, means:
 - Ø a sunken or stranded ship; or
 - Ø any part of a sunken or stranded ship; or
 - Ø any object that is lost at sea from a ship and that is stranded, sunken or adrift; or
 - Ø a ship that is about, or may reasonably be expected, to sink or to strand.

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Core Points of the WRC:

- Registered Owners' obligation in case of a marine casualty resulting in a wreck: Removing the wreck (art. 9 par. 2 WRC) or bearing costs for removal by authorities (art. 10 par. 1 WRC)
- Mandatory insurance for wreck locating, marking and removal costs for registered ships >300 gross tonnage (art. 12 WRC)

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Wreck removal within the German EEZ

<u>Liability of the Registered Owner for wreck removal costs (art. 10 par. 1 WRC)</u>

- Limitation of liability not affected (art. 10 par. 2 WRC)
 - Important: LLMC 1976
 - Germany: wreck removal costs excluded from LLMC limitation, but possibility for the owner of the wreck to establish a second fund for such costs with LLMC limits applicable, see sec. 612 German Commercial Code

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Wreck removal within the German EEZ

Insurance aspects

- Insurance amount: LLMC limitation applicable (art. 12 par. 1 WRC)
- Direct claim against insurer (art. 12 par. 10 WRC):
 - Insurer can invoke the defences of the registered owner
 - Exception: No defence of insolvency and winding up of the registered owner

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Wreck removal within the German Territorial Sea

A little more complicated...

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Wreck removal within the German Territorial Sea

Applicable law

- Germany did not extend WRC area to its Territorial Sea (art. 3 par. 2 WRC)
- twofold approach in German national law: wreck removal by public authorities can be subject to public or to civil law
 - **First step**: Check whether public authorities decided whether to act officially or to act privately
 - Second step: Check whether authorities fulfil requirements of the chosen law

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Wreck removal within the German Territorial Sea

Wreck removal under German public law

 Sec. 24 par. 1 Federal Waterways Act (Bundeswasserstraßengesetz, WaStrG):

"The Federal Water and Shipping Authorities have the **task to take measures for the purpose of avoiding danger**, which are necessary to keep the federal waterways in a condition required for shipping"

- Federal waterways = Territorial Sea (sec. 1 WaStrG)
- Sec. 28 par. 1 WaStrG:

"The Waterways and Shipping Offices are competent to **issue orders against responsible parties** according to sec. 25 WaStrG to fulfil their task according to sec. 24 WaStrG."

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Wreck removal within the German Territorial Sea

Wreck removal under German public law

- "Responsible parties" (according to general national police and regulatory law):
 - **Owners** of things which cause a danger or disturbance (Owner of the ship having become a wreck)
 - **Persons** who have **caused** a danger or disturbance (in case of collision: Owner of the ship that did not become a wreck)
 - Persons who can control and remove a danger or disturbance (Third parties)
- To "cause" does not require actual fault of the addressee of the removal order

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Wreck removal within the German Territorial Sea

Wreck removal under German public law

- Sec.28 par. 3 WaStrG: Public authorities are competent to remove wreck and to charge costs to the responsible party (similar to art. 9 par. 7, par. 8 WRC)
- Sec. 28 par. 4 WaStrG: Right to limit liability for wreck removal costs in accordance with sec. 612 HGB (second LLMC fund) remains unaffected

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Wreck removal within the German Territorial Sea

Wreck removal under German civil law

- Agent of necessity: Somebody who acts for someone else in the interest of this party can claim reimbursement for expenses, see sec. 683 German Civil Code
- Is wreck removal in the interest of the ship owner?
 - Sec. 679 BGB:
 - "A will of the principal contrary to the agency is **disregarded** if without the agency a duty of the principal whose **fulfilment is in the public interest** would not have been fulfilled in due course."
 - Non-fulfilment in due course can already be assumed in case the ship owner is "hesitant" with taking necessary measurements

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Wreck removal within the German Territorial Sea

Wreck removal under German civil law

- No deadline, no formal requirements for agency of necessity
- Sec. 612 HGB limitation applicable
- Critic from legal literature: Circumvention of public law (esp. WaStrG) by agency of necessity is illegal
- Federal Supreme Court (Bundesgerichtshof, BGH) remains unimpressed for decades; only restriction: Authorities are not allowed to switch between both action opportunities

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Wreck removal within the German Territorial Sea

Wreck removal under German civil law

New developments:

- BGH decisions (NJW 2004, 513; NVwZ 2008, 349) ruling that
 public authorities may act as agents of necessity, but in case that
 the public reimbursement regulations are conclusive, they can
 not claim reimbursement on a civil law basis
- BGH decisions did not deal with WaStrG, but with general police law and fire and rescue law
- Outstanding question: Are the WaStrG regulations regarding reimbursement for wreck removal costs conclusive?

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Wreck removal under German civil law

- Recent development:
 - Higher Regional Court of Hamburg decision (4th July 2014 – 6 W 22/14) rules that WaStrG regulations regarding reimbursement for wreck removal costs are not conclusive
 - Higher Regional Court decision not binding on BGH
 - Not foreseeable whether BGH will judge the same way

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Two options:

Get the ship sunken before entering the German Territorial Sea

Or get a good lawyer ...

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